

## Message Text

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13

ORIGIN EA-14

INFO OCT-01 IO-13 ADP-00 SS-15 INT-08 L-03 CAB-09 CIAE-00

COME-00 DODE-00 EB-11 INR-10 NSAE-00 RSC-01 FAA-00

PA-03 PRS-01 USIA-15 /104 R

DRAFTED BY JCDORRANCE:EA/ANP

7/31/73 EXT. 22125

APPROVED BY D- THE DEPUTY SECRETARY

EB/AN - MR. GALLAGHER

INTERIOR/DOTA - MR. CARPENTER

INTERIOR/OMSN - AMB. WILLIAMS

EA-MR. HUMMEL

L/EA - MR. JOHNSON

S/S - MR. GAMMON

----- 115929

R 012341Z AUG 73

FM SECSTATE WASHDC

TO HICOMTERPACIS SAIPAN

INFO AMEMBASSY TOKYO

USMISSION USUN NEW YORK

COMTWELVE SAN FRAN CALIF

UNCLAS STATE 151731

E.O. 11652 N/A

SUBJECT: TTPI FUTURE POLITICAL STATUS AND SAIPAN/TOKYO

ROUTE CASE

TAGS: TQ, ETRN

SAIPAN FOR HICOM AND STATUS LNO TRENT

COMTWELVE FOR AMBASSADOR WILLIAMS

REF: CINCPACREP GUAM/TTPI 300507Z (STATUS LNO 147C)

1. BELIEVE INDIVIDUAL CONCERNED (REFTEL) MAY NOT  
HAVE READ FULL TEXT OF JULY 2 STATE LETTER TO CAB ON  
SAIPAN/TOKYO ROUTE CASE. REQUEST YOU CALL ATTENTION  
SOONEST TO HIM (AND TO ANY OTHER INTERESTED PARTIES)  
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FACT LETTER DOES NOT RPT NOT ENDORSE ANY AIRLINE AND

ONLY URGES CAB TO GIVE CONSIDERABLE WEIGHT TO VIEWS OF ELECTED LEADERS OF MICRONESIA AS EXPRESSED IN DISTRICT LEGISLATURE AND COM RESOLUTIONS AND IN APPEARANCES BEFORE CAB. THERE ARE OF COURSE DIFFERING VIEWS ON CARRIER SELECTION; BUT WORDING OF LETTER CLEARLY INTENDED ASSURE VIEWS OF ALL ELECTED LEADERS AS EXPRESSED TO CAB, GIVEN APPROPRIATE WEIGHT TOGETHER WITH OTHER RELEVANT FACTORS. YOU MAY WISH POINT OUT STATE LETTER PROMPTED BY OPINION OF CAB ADMINISTRATIVE LAW JUDGE TO EFFECT "SLIGHT WEIGHT" SHOULD BE GIVEN TO VIEWS OF ELECTED LEADERS. WE ASSUME PERSON WITH WHOM YOU SPOKE WOULD AGREE THAT HIS OWN VIEWS, AS WELL AS THOSE OF OTHER ELECTED LEADERS OF MICRONESIA DESERVE MORE THAN "SLIGHT

WEIGHT". AT YOUR DISCRETION, YOU MAY PASS ON ABOVE POINTS TO NEWS MEDIA, TOGETHER WITH FULL TEXT LETTER WHICH FOLLOWS.

BEGIN TEXT DEAR MR. CHAIRMAN:

THIS LETTER IS WITH REFERENCE TO THE "SERVICE TO SAIPAN CASE" (DOCKET 24421). THE DEPARTMENT OF STATE DOES NOT WISH TO TAKE A POSITION WITH RESPECT TO CARRIER SELECTION. OUR INTEREST IN THE CASE RELATES TO THE U.S. GOVERNMENT'S AND THIS DEPARTMENT'S RESPONSIBILITIES TO THE TRUST TERRITORY OF THE PACIFIC ISLANDS UNDER THE UNITED NATIONS TRUSTEESHIP AGREEMENT BY WHICH THE U.S. ADMINISTERS THE ISLANDS, AND TO OUR CURRENT NEGOTIATIONS CONCERNING THE FUTURE POLITICAL STATUS OF THOSE ISLANDS.

I BELIEVE THAT THE CIVIL AERONAUTICS BOARD SHOULD ATTACH CONSIDERABLE WEIGHT TO THE VIEWS OF THE ELECTED LEADERS OF MICRONESIA IN THE CONGRESS OF MICRONESIA AND IN THE DISTRICT LEGISLATURES OF THE TRUST TERRITORY, AS EXPRESSED IN RESOLUTIONS AND IN APPEARANCES BEFORE THE BOARO. SUCH ACTION IS EXPECTED OF US AS THE ADMINISTERING AUTHORITY. MOREOVER, IT WOULD BE IN THE U.S. NATIONAL INTEREST.

WE ARE CURRENTLY IN THE MIDST OF TWO SETS OF DELI-  
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CATE NEGOTIATIONS DIRECTED AT TERMINATION OF THE UNITED NATIONS TRUSTEESHIP, ACHIEVEMENT OF "COMMONWEALTH" STATUS FOR THE MARIANA ISLANDS, AND "FREE ASSOCIATION" WITH THE U.S. FOR THE REMAINING FIVE DISTRICTS OF MICRONESIA. A PRIMARY FEATURE OF THE U.S. PROPOSALS RELATING TO BOTH FUTURE RELATIONSHIPS IS THAT THE U.S. GOVERNMENT WOULD HAVE RESPONSIBILITY AND AUTHORITY FOR THEIR FOREIGN AFFAIRS, INCLUDING QUESTIONS OF AIR ROUTES SERVICING THE

ISLANDS. AN ADDITIONAL ISSUE IS WHETHER THE AUTHORITY OF THE CAB WOULD EXTEND TO THE DISTRICTS OF MICRONESIA IN A NEW POLITICAL RELATIONSHIP.

OUR ABILITY TO NEGOTIATE SUCH ARRANGEMENTS WILL DEPEND IN VERY GREAT MEASURE ON THE CURRENT PERCEPTIONS OF MICRONESIAN LEADERS OF THE MANNER IN WHICH THE U.S. GOVERNMENT RESPECTS THEIR VIEWS AND PROTECTS THEIR INTERESTS. THE ROUTE CASE AND OTHER UNRELATED ISSUES ARE THUS, IN THE EYES OF THE MICRONESIANS, "TEST CASES" INDICATIVE OF HOW THE U.S. GOVERNMENT MIGHT EXERCISE ITS RESPONSIBILITIES AND AUTHORITY UNDER THE PROPOSED FUTURE POLITICAL STATUS ARRANGEMENTS.

IT IS THUS IMPORTANT THE CAB, IN FORMING ITS RECOMMENDATION TO THE PRESIDENT ON THE JAPAN-Saipan ROUTE CASE, GIVE CAREFUL AND SERIOUS ATTENTION TO THE VIEWS OF THE LEGISLATIVE BODIES OF THE TRUST TERRITORY OF THE PACIFIC ISLANDS. THIS IS AN OBLIGATION ON THE PART OF THE U.S. GOVERNMENT, AND AN ISSUE WHICH COULD INFLUENCE THE COURSE OF THE CURRENT IMPORTANT STATUS NEGOTIATIONS.

KINDEST REGARDS,

SINCERELY,

KENNETH RUSH  
ACTING SECRETARY

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END TEXT. ROGERS

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NNN

## Message Attributes

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**Subject:** TTP1 FUTURE POLITICAL STATUS AND SAIPAN/TOKYO ROUTE CASE  
**TAGS:** ETRN, TQ  
**To:** SAIPAN  
**Type:** TE  
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